FORUM - Linking Evaluation And Spending Reviews: Prospects & Challenges

Expenditure Reviews and the Federal Experience: Program Evaluation and Its Contribution to Assurance Provision



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Discussion

- Argument
- Forms of Assurance



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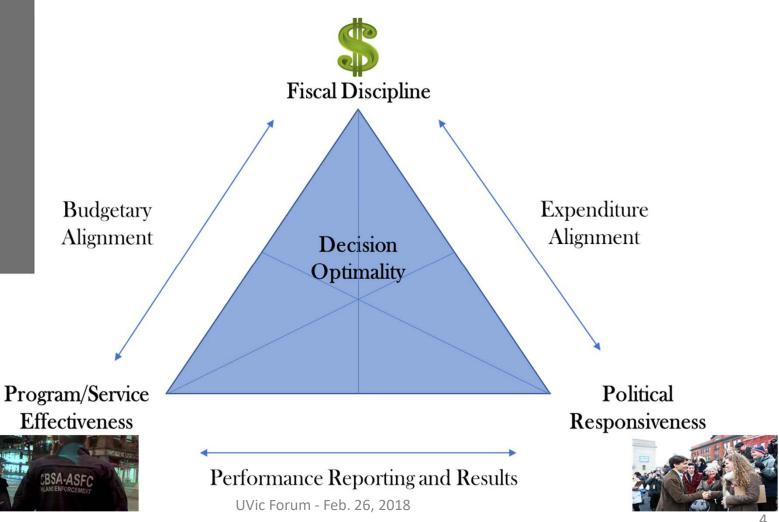
- Evaluation as Contributor to Assurance
- Why Evaluation has not always been Effective in Expenditures Assurance
- Ways Forward



Argument

- The federal evaluation function has not lived up to the high expectations placed on it to deliver policy and program assurance of effectiveness.
- The function has been spread thinly to provide many forms of assurance, including to carry out expenditure (spending) reviews on federal programs, and its contribution has shown limited efficacy.

Governmental Assurance





Evaluation Contributes Multiple Inputs to Federal Assurance Provision - Targets

Form of Assurance	Purpose of Assurance	Policy Frameworks	Target for Assurance
Policy and Program	- Relevance and	- External Audit (OAG)	- Parliamentarians
Coherence	Coherence of Policy	- Evaluation/Results	- Senior Departmental
	Ideas	- Internal Audit	and Central
	- Assess Program		Executives
	Relevance against Ideas		
Internal Program	- Monitor program	- Evaluation/Results	- Senior Departmental
Performance	implementation	(PIPs/Performance	and Central
	- Monitor expenditures	Measurement)	Executives
		- Expenditure Review	
Government	- Governmental Election	- Evaluation/Results	- Ministers
Performance	Targets	-Expenditure	- Central Executives
	- Program coordination	Management	
Systems	- Quality improvement	- MAF	- Senior Departmental
Improvement	- Performance	- Evaluation/Results	Executives
	improvement	- Internal Audit	- Senior Corporate
	- Assess system gaps		Services Managers
Public	-Governmental	- CIO/CHRO/CFO	- Parliament
Accountability	Accountability for	- Evaluation/Results	- Public
	Performance		



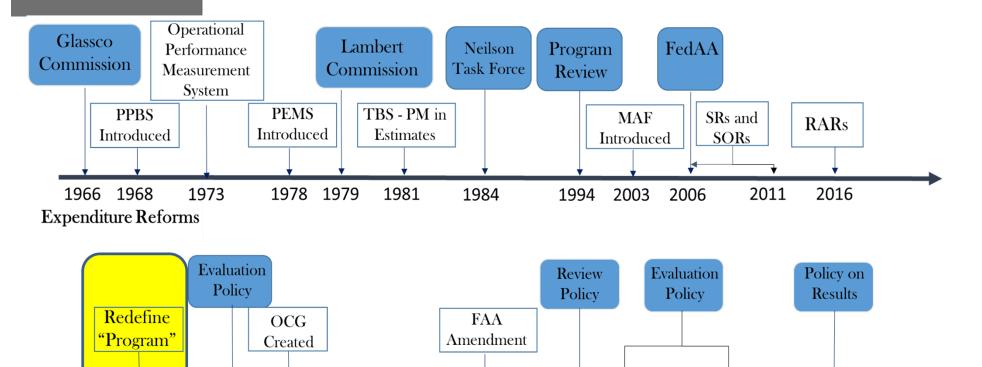
1977

Program Evaluation Function Reforms

1968

1978

Internal Evaluation: Critical Path of Small-p Program Evaluation



1984

1994 2001

2009

2016



Internal Evaluation Contributes to Assurance: Contribution to Spending Reviews

Departmental Results Framework (DRF)

Contributes to corporate performance reporting

Departmental Results Reports (DRRs)

External reporting on performance to TBS

Departmental Results (Policy on Results)

- Performance Information Profiles (PIPs)
- Programs linked to expected departmental outcomes
- Corporate indicators of performance

Departmental Plans (DPs)

- Performance Measurement Frameworks
- Program monitoring frameworks

Departmental RARs

- 4-year cycle
- Identifies low program performers

Horizontal Evaluations

- Periodic (TBS)
- Spending duplication

Program Evaluations

- 5-year cycle
- Value-for-money





Summary: Evaluation Contribution



- Small-p program focus limits evaluation's contribution to departmental decisions
- Spending reviews demand value-for-money calculations – internal evaluation focuses on program process and results improvement
- Internal evaluation responsibilities extended beyond its limits
- Evaluation plan out of alignment with RAR cycle to make it useful for budget decisions





Options Moving Forward

- 1. Remove responsibility for Spending Reviews from Internal Evaluation
 - Centralize specialization at TBS for expenditures focus
 - ➤ Centralize specialization at Finance for budgetary focus
 - ➤ Centralize at strategic departmental policy level
- 2. Create specialization in Internal Evaluation
- 3. Create external Evaluation Function
 - External Evaluation Officer (OCG)
 - Evaluator General or equivalent (Parl. Agent)